

Message Text

CONFIDENTIAL

PAGE 01 STATE 172827
ORIGIN EUR-08

INFO OCT-01 SS-14 ISO-00 NSC-05 NSCE-00 PM-05 INR-05
CIAE-00 DHA-02 TRSE-00 ACDA-10 PRS-01 L-01 IO-06
DODE-00 /058 R

DRAFTED BY EUR/SE:EDSMITH/RCEWING:RAH
APPROVED BY EUR:REBARBOUR
C:RHOPPER

-----049789 232218Z /61

R 230305Z JUL 77
FM SECSTATE WASHDC
TO AMEMBASSY ANKARA
INFO AMEMBASSY ATHENS
AMEMBASSY NICOSIA
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 172827

LIMDIS

E.O. 11652: GDS

TAGS: PINS, UN, CY

SUBJECT: DISCUSSION OF CYPRUS WITH TURKISH AMBASSADOR

REF: (A) USUN 1929, (B) STATE 171133

1. DEPTCOUNS NIMETZ ASKED TURKISH AMBASSADOR ESENBEL TO
CALL JULY 21 TO REVIEW VARIOUS MATTERS, INCLUDING CYPRUS
DEVELOPMENTS, BEFORE NIMETZ DEPARTED FOR OFFICIAL TRAVEL.
NIMETZ USED OCCASION TO RAISE OUR CONCERN RE JULY 20 GOT
STATEMENTS RE VAROSHA (REF B).

2. NIMETZ NOTED ADMINISTRATION CONTINUED TO WANT TO
STRENGTHEN US-TURKEY DEFENSE RELATIONSHIP AS WELL AS DO
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 172827

WHATEVER POSSIBLE TO ADVANCE CYPRUS SETTLEMENT. WE WERE
FRANKLY DISAPPOINTED AT LACK OF PROGRESS IN INTERCOMMUNAL
TALKS. WE STILL HOPED THAT MOVEMENT FORWARD IN THE INTER-
COMMUNAL FRAMEWORK COULD OCCUR AND WE TEND TO SHARE TURKISH
DOUBT THAT TREATMENT OF CYPRUS QUESTION IN OTHER INTER-
NATIONAL FORA WAS LIKELY BE PRODUCTIVE. NOW THAT NEW
TURKISH GOVERNMENT WAS ABOUT TO BE INSTALLED, WE HOPED THAT

REAL PROGRESS COULD BE MADE AS RESULT OF CONSTRUCTIVE GOT APPROACH TO PROBLEM. IF INTERCOMMUNAL DISCUSSIONS IN AUGUST COULD REGISTER SOME MOVEMENT, THAT WOULD BE MOST WELCOME, BUT IF NOTHING DEVELOPS IN NEXT MONTH OR TWO, IT

WOULD INDEED BE DIFFICULT FORESTALL CYPRUS QUESTION BEING TAKEN UP IN OTHER FORA SUCH AS THE BELGRADE CSCE CONFERENCE, UNGA OR EVEN SPECIAL INTERNATIONAL CONFERENCE ON CYPRUS. THESE WOULD LIKELY THUS BE SCENE OF ACRIMONIOUS AND NON-PRODUCTIVE DEBATE ON CYPRUS. NIMETZ ASSURED ESENBEL OF OUR INTENTION REMAIN ACTIVELY INVOLVED ON CYPRUS PROBLEM AND OF OUR DESIRE BE HELPFUL TOWARD ACHIEVING SOLUTION. HE POINTED OUT THAT LACK OF PROGRESS ON CYPRUS CONTINUED TO MAKE IT DIFFICULT FOR ADMINISTRATION TO HOPE THAT DCA COULD BE GOTTEN THROUGH CONGRESS EVEN SHOULD IT BE ACTIVELY PRESSED.

3. NIMETZ RECALLED THAT US INTEREST IN CYPRUS WAS NOT DIRECTED AGAINST TURKISH CYPRIOTS. HE REFERRED TO INFORMAL DISCUSSION JUNE 13 WITH CHELIK (REF A) IN NEW YORK AND TO US OFFER TO ARRANGE FOR AMERICAN CONSTITUTIONAL EXPERTS TO HAVE CONFIDENTIAL, PRIVATE EXCHANGES WITH TURK CYPRIOT EXPERTS ON GOVERNMENTAL STRUCTURE. IN RESPONSE ESENBEL QUESTION, NIMETZ SAID THAT WE HAVE THUS FAR HAD NO RESPONSE FROM TURKISH CYPRIOTS TO THIS IDEA.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 172827

4. ESENBEL SAID THAT GOT FELT PRESENT INTERCOMMUNAL NEGOTIATING MECHANISM UNDER UN WAS THE BEST MEANS TO DEAL WITH CYPRUS QUESTION. HE INDICATED THAT CYPRUS WOULD BE HIGH PRIORITY MATTER FOR NEW DEMIREL GOVERNMENT WHICH WOULD SEEK TO GIVE NEW LIFE TO NEGOTIATING PROCESS. ESENBEL REFERRED ALONG FAMILIAR LINES TO TURKISH DESIRE FOR US ASSISTANCE IN PREVENTING CYPRUS FROM BEING RAISED AT BELGRADE AS WELL AS GOT'S WELL-KNOWN OPPOSITION TO LINKAGE OF CYPRUS AND THE DCA.

5. ESENBEL EXPRESSED DOUBTS ABOUT MAKARIOS' DESIRE FOR A CYPRUS SETTLEMENT. NIMETZ ASSURED ESENBEL THAT IF THE TURKS MAKE REASONABLE PROPOSALS, WE WOULD BE PREPARED TO USE OUR INFLUENCE TO DO WHAT WE COULD. THE GREEK SIDE WAS CERTAINLY FRUSTRATED THAT NOTHING HAD BEEN ACCOMPLISHED SINCE VIENNA, BUT WE THOUGHT MAKARIOS STILL WANTED TO ACHIEVE A SETTLEMENT. NIMETZ EMPHASIZED THAT IN OUR VIEW REAL RESULTS ON CYPRUS WILL COME ONLY IF THE TURKISH GOVERNMENT MAKES A REAL EFFORT. IF CONSTRUCTIVE PROPOSALS WERE PUT FORWARD BY THE TURKISH SIDE, THE US MIGHT BE ABLE TO GO TO THE GREEK CYPRIOT SIDE TO INDICATE THAT WE THOUGHT THEY WERE VALID AND WORTHY OF SUPPORT.

6. ESENBEL ASKED FOR ANY INDICATION RE TIMING OF CONGRESSIONAL CONSIDERATION OF DCA. NIMETZ SAID ADMINISTRATION'S POSITION HAD NOT CHANGED; I.E., THAT WE WERE NOT PREPARED TO PUSH DCA TO A VOTE UNTIL IT COULD PASS AND THAT IN OUR VIEW REQUIRED PROGRESS ON CYPRUS. ON PERSONAL BASIS,

NIMETZ MENTIONED IDEA THAT IT WAS CONCEIVABLE THAT IF THERE WERE SOME MOVEMENT ON CYPRUS IT MIGHT BE POSSIBLE TO HAVE HEARING ON DCA IN FALL EVEN THOUGH THERE MIGHT STILL NOT BE ENOUGH PROGRESS TO SECURE FINAL CONGRESSIONAL ACTION. SUCH PARALLEL TREATMENT WOULD NOT NECESSARILY REPRESENT "LINKAGE", AND HE FULLY UNDERSTOOD TURKISH SENSITIVITIES ON THIS SCORE. IN ANY EVENT, WE WANT VERY CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 172827

MUCH TO PUT CYPRUS PROBLEM BEHIND US SO THAT BOTH COUNTRIES CAN TURN TO PRESSING MATTER OF RESTORING SOUND SECURITY RELATIONSHIP. NIMETZ SAID WE WERE PREPARED TO BE FLEXIBLE RE FORM OF OUR INVOLVEMENT ON CYPRUS; SECOND CLIFFORD MISSION WAS ONE POSSIBILITY BUT OTHER IDEAS WERE ALSO FEASIBLE. US DID NOT EVEN HAVE TO BE ACTIVELY INVOLVED; MAIN POINT WAS THAT THERE BE REAL EFFORT TO SECURE SETTLEMENT.

7. ESENBEL ASKED WE BE UNDERSTANDING OF NEED FOR NEW GOVERNMENT TO HAVE TIME TO GET ITSELF INTO OPERATION AND SAID HE PLANNED TO RETURN TO ANKARA SHORTLY TO MEET WITH NEW GOVERNMENT. HE WOULD DISCUSS THESE MATTERS WITH PRIME MINISTER DEMIREL AND FOREIGN MINISTER CAGLAYANGIL. VANCE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 STATE 172827
ORIGIN EUR-04

INFO OCT-01 ISO-00 /005 R

66011
DRAFTED BY:EUR:SE:RCEWING
APPROVED BY:EUR:SE:RCEWING

-----040312 020944Z /13

R 020720Z AUG 77

FM SECSTATE WASHDC

INFO RUDTC/AMEMBASSY LONDON 0000

USMISSION NATO

C O N F I D E N T I A L STATE 172827

LIMDIS

FOLLOWING TELEGRAM FROM SECSTATE WASHDC DATED JULY 23, 1977
SENT ANKARA INFO ATHENS, NICOSIA, USUN NEW YORK IS REPEATED
TO YOU: QUOTE

C O N F I D E N T I A L STATE 172827

LIMDIS

E.O. 11652: GDS

TAGS: PINS, UN, CY

SUBJECT: DISCUSSION OF CYPRUS WITH TURKISH AMBASSADOR

REF: (A) USUN 1929, (B) STATE 171133

1. DEPTCOUNS NIMETZ ASKED TURKISH AMBASSADOR ESENBEL TO
CALL JULY 21 TO REVIEW VARIOUS MATTERS, INCLUDING CYPRUS
DEVELOPMENTS, BEFORE NIMETZ DEPARTED FOR OFFICIAL TRAVEL.
NIMETZ USED OCCASION TO RAISE OUR CONCERN RE JULY 20 GOT
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 172827

STATEMENTS RE VAROSHA (REF B).

2. NIMETZ NOTED ADMINISTRATION CONTINUED TO WANT TO
STRENGTHEN US-TURKEY DEFENSE RELATIONSHIP AS WELL AS DO
WHATEVER POSSIBLE TO ADVANCE CYPRUS SETTLEMENT. WE WERE
FRANKLY DISAPPOINTED AT LACK OF PROGRESS IN INTERCOMMUNAL
TALKS. WE STILL HOPED THAT MOVEMENT FORWARD IN THE INTER-
COMMUNAL FRAMEWORK COULD OCCUR AND WE TEND TO SHARE TURKISH
DOUBT THAT TREATMENT OF CYPRUS QUESTION IN OTHER INTER-
NATIONAL FORA WAS LIKELY BE PRODUCTIVE. NOW THAT NEW
TURKISH GOVERNMENT WAS ABOUT TO BE INSTALLED, WE HOPED THAT
REAL PROGRESS COULD BE MADE AS RESULT OF CONSTRUCTIVE GOT
APPROACH TO PROBLEM. IF INTERCOMMUNAL DISCUSSIONS IN
AUGUST COULD REGISTER SOME MOVEMENT, THAT WOULD BE MOST
WELCOME, BUT IF NOTHING DEVELOPS IN NEXT MONTH OR TWO, IT

WOULD INDEED BE DIFFICULT FORESTALL CYPRUS QUESTION BEING
TAKEN UP IN OTHER FORA SUCH AS THE BELGRADE CSCE CONFER-

ENCE, UNGA OR EVEN SPECIAL INTERNATIONAL CONFERENCE ON CYPRUS. THESE WOULD LIKELY BE SCENE OF ACRIMONIOUS AND NON-PRODUCTIVE DEBATE ON CYPRUS. NIMETZ ASSURED ESENBEL OF OUR INTENTION REMAIN ACTIVELY INVOLVED ON CYPRUS PROBLEM AND OF OUR DESIRE BE HELPFUL TOWARD ACHIEVING SOLUTION. HE POINTED OUT THAT LACK OF PROGRESS ON CYPRUS CONTINUED TO MAKE IT DIFFICULT FOR ADMINISTRATION TO HOPE THAT DCA COULD BE GOTTEN THROUGH CONGRESS EVEN SHOULD IT BE ACTIVELY PRESSED.

3. NIMETZ RECALLED THAT US INTEREST IN CYPRUS WAS NOT DIRECTED AGAINST TURKISH CYPRIOTS. HE REFERRED TO INFORMAL DISCUSSION JUNE 13 WITH CHELIK (REF A) IN NEW YORK AND TO US OFFER TO ARRANGE FOR AMERICAN CONSTITUTIONAL EXPERTS TO HAVE CONFIDENTIAL, PRIVATE EXCHANGES WITH TURK CYPRIOT CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 172827

EXPERTS ON GOVERNMENTAL STRUCTURE. IN RESPONSE ESENBEL QUESTION, NIMETZ SAID THAT WE HAVE THUS FAR HAD NO RESPONSE FROM TURKISH CYPRIOTS TO THIS IDEA.

4. ESENBEL SAID THAT GOT FELT PRESENT INTERCOMMUNAL NEGOTIATING MECHANISM UNDER UN WAS THE BEST MEANS TO DEAL WITH CYPRUS QUESTION. HE INDICATED THAT CYPRUS WOULD BE HIGH PRIORITY MATTER FOR NEW DEMIREL GOVERNMENT WHICH WOULD SEEK TO GIVE NEW LIFE TO NEGOTIATING PROCESS. ESENBEL REFERRED ALONG FAMILIAR LINES TO TURKISH DESIRE FOR US ASSISTANCE IN PREVENTING CYPRUS FROM BEING RAISED AT BELGRADE AS WELL AS GOT'S WELL-KNOWN OPPOSITION TO LINKAGE OF CYPRUS AND THE DCA.

5. ESENBEL EXPRESSED DOUBTS ABOUT MAKARIOS' DESIRE FOR A CYPRUS SETTLEMENT. NIMETZ ASSURED ESENBEL THAT IF THE TURKS MAKE REASONABLE PROPOSALS, WE WOULD BE PREPARED TO USE OUR INFLUENCE TO DO WHAT WE COULD. THE GREEK SIDE WAS CERTAINLY FRUSTRATED THAT NOTHING HAD BEEN ACCOMPLISHED SINCE VIENNA, BUT WE THOUGHT MAKARIOS STILL WANTED TO ACHIEVE A SETTLEMENT. NIMETZ EMPHASIZED THAT IN OUR VIEW REAL RESULTS ON CYPRUS WILL COME ONLY IF THE TURKISH GOVERNMENT MAKES A REAL EFFORT. IF CONSTRUCTIVE PROPOSALS WERE PUT FORWARD BY THE TURKISH SIDE, THE US MIGHT BE ABLE TO GO TO THE GREEK CYPRIOT SIDE TO INDICATE THAT WE THOUGHT THEY WERE VALID AND WORTHY OF SUPPORT.

6. ESENBEL ASKED FOR ANY INDICATION RE TIMING OF CONGRESSIONAL CONSIDERATION OF DCA. NIMETZ SAID ADMINISTRATION'S POSITION HAD NOT CHANGED; I.E., THAT WE WERE NOT PREPARED TO PUSH DCA TO A VOTE UNTIL IT COULD PASS AND THAT IN OUR VIEW REQUIRED PROGRESS ON CYPRUS. ON PERSONAL BASIS,

NIMETZ MENTIONED IDEA THAT IT WAS CONCEIVABLE THAT IF
THERE WERE SOME MOVEMENT ON CYPRUS IT MIGHT BE POSSIBLE TO
HAVE HEARING ON DCA IN FALL EVEN THOUGH THERE MIGHT STILL
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 172827

NOT BE ENOUGH PROGRESS TO SECURE FINAL CONGRESSIONAL
ACTION. SUCH PARALLEL TREATMENT WOULD NOT NECESSARILY
REPRESENT "LINKAGE", AND HE FULLY UNDERSTOOD TURKISH
SENSITIVITIES ON THIS SCORE. IN ANY EVENT, WE WANT VERY
MUCH TO PUT CYPRUS PROBLEM BEHIND US SO THAT BOTH COUNTRIES
CAN TURN TO PRESSING MATTER OF RESTORING SOUND SECURITY
RELATIONSHIP. NIMETZ SAID WE WERE PREPARED TO BE FLEXIBLE
RE FORM OF OUR INVOLVEMENT ON CYPRUS; SECOND CLIFFORD
MISSION WAS ONE POSSIBILITY BUT OTHER IDEAS WERE ALSO
FEASIBLE. US DID NOT EVEN HAVE TO BE ACTIVELY INVOLVED;
MAIN POINT WAS THAT THERE BE REAL EFFORT TO SECURE
SETTLEMENT.

7. ESENBEL ASKED WE BE UNDERSTANDING OF NEED FOR NEW
GOVERNMENT TO HAVE TIME TO GET ITSELF INTO OPERATION AND
SAID HE PLANNED TO RETURN TO ANKARA SHORTLY TO MEET WITH
NEW GOVERNMENT. HE WOULD DISCUSS THESE MATTERS WITH
PRIME MINISTER DEMIREL AND FOREIGN MINISTER CAGLAYANGIL.
VANCE UNQUOTE CHRISTOPHER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AMBASSADORS, FOREIGN MINISTERS MEETINGS, DIPLOMATIC DISCUSSIONS, POLITICAL SITUATION
Control Number: n/a
Copy: SINGLE
Sent Date: 23-Jul-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE172827
Document Source: CORE
Document Unique ID: 00
Drafter: EDSMITH/RCEWING:RAH
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770263-1140
Format: TEL
From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770725/aaaaavua.tel
Line Count: 306
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 37ccf264-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: LIMDIS
Reference: 77 USUN NEW YORK 1929, 77 STATE 171133
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 01-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1767156
Secure: OPEN
Status: NATIVE
Subject: DISCUSSION OF CYPRUS WITH TURKISH AMBASSADOR
TAGS: PINS, CY, UN
To: ANKARA
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/37ccf264-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009